



UNITED STATES GENERAL ACCOUNTING OFFICE
WASHINGTON, D.C. 20548

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PROGRAM ANALYSIS
DIVISION

B-197735

23 FEB 1983

The Honorable Clement J. Zablocki
Chairman, Committee on Foreign Affairs
House of Representatives



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Dear Mr. Chairman:

Subject: Program and Budget Information for the Committee's
Views and Estimates Report on the President's
Budget for Fiscal Year 1984 (GAO/PAD-83-37)

The enclosed material is forwarded for your information and use in preparation of your Committee's views and estimates report on the President's fiscal year 1984 budget proposals. The General Accounting Office has obtained this data from executive agencies and prepared it in this form as part of our responsibilities under 31 U.S.C. 1113. Specifically, the Comptroller General is required to establish and maintain a file of information to meet recurring needs of the Congress for fiscal, budget and program information. The data and information we are providing at this time include:

- A description of data and information maintained in GAO's Legislative, Authorization, Program and Budget Information System (appendix I).
- A listing of programs and authorization data for entities under your Committee's jurisdiction. This listing is useful for reviewing agency program structures (appendix II).
- A listing of programs requiring reauthorization in fiscal year 1983 or later (appendix III).
- A listing of budgetary data by agencies, bureaus, and accounts under your jurisdiction (appendix IV).

We will provide program level budgetary data as it becomes available. We are in the process of collecting this data from the various agencies and will provide it to your staff as soon as we complete our review and verification.

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BUDGET OVERVIEW FOR PROGRAMS AND
ACTIVITIES UNDER THE COMMITTEE'S
JURISDICTION

The 1984 budget proposes further spending restraints and emphasizes program reforms deemed to be priorities by the administration. Total fiscal year 1984 budget authority will increase by \$52.7 billion, or about 6.2 percent, net of receipts. Total outlays will increase by \$43.3 billion, or about 5.4 percent, net of receipts.

The budget for appropriation accounts and budget functions under the jurisdiction of the House Committee on Foreign Affairs reflects a decrease of \$1.1 billion in budget authority and \$32 million in outlays for fiscal year 1984. The LAPIS listing in appendix IV does not reflect adjustments for offsetting receipts. Offsetting receipts in the International Affairs (550) budget function will increase by \$1 billion in fiscal year 1984. The following analysis is provided to highlight the major program and budget changes.

Energy

Outlays for uranium supply and enrichment activities in the Energy Supply (271) budget subfunction will decrease by \$1.8 billion in fiscal year 1984. Sales receipts are expected to be \$2.2 billion in fiscal year 1984. Outlays for Energy Department program administration in the Energy Information, Policy, and Regulation (276) subfunction will decrease by \$210 million.

International Affairs

Outlays for International Affairs will increase by \$1.3 billion in fiscal year 1984, net of receipts. The majority of the increase (\$731 million) is for foreign aid including economic and military assistance.

Outlays for the Foreign Economic and Financial Assistance (151) subfunction will increase by \$152 million in fiscal year 1984. Of this amount, spending for multilateral development banks will increase by \$133 million; spending for the Agency for International Development will increase by \$58 million; Department of Agriculture spending for international food assistance will increase by \$17 million. Fiscal year 1984 spending increases will be offset by a decrease in spending of \$35 million for the State Department's refugee assistance program and an increase of \$36 million in offsetting receipts.

Spending for International Security Assistance (152) programs will increase by \$579 million in fiscal year 1984. The budget provides for a substantial increase in security assistance

In response to continuing challenges to the United States interests and the economic difficulties facing many countries. Major spending increases are proposed for the economic support fund (\$113 million), foreign military sales credits (\$126 million), and military assistance (\$248 million).

Spending for programs in the Conduct of Foreign Affairs (153) subfunction will increase by \$297 million in fiscal year 1984. Of this amount, \$207 million is for increased costs in the Administration of Foreign Affairs and \$90 million is a result of a shift in the timing of appropriations for U.S. contributions to several international organizations.

Spending for Foreign Information Exchange Activities (154) will increase by \$124 million in fiscal year 1984. An increase of \$128 million for the U.S. Information Agency includes \$26 million for a major, multiyear expansion and modernization of Voice of America transmitting facilities. A decrease of \$4 million in outlays is shown for the Board for International Broadcasting in fiscal year 1984. This is primarily a net effect of a decrease after a proposed fiscal year 1983 supplemental request for \$29 million in outlays. The supplemental provided for new broadcasting equipment, additional staff, and the establishment of Radio Marti, a private organization broadcasting to Cuba.

Outlays for International Financial Programs (155) will increase by \$158 million in fiscal year 1984, net of receipts. Spending for the Export-Import Bank is estimated to increase by \$241 million. The Bank plans to increase its support of export financing and provide support and leadership in negotiations for improved international export credit restraint agreements. Outlays for the Special Defense Acquisition Fund will increase by \$49 million, net of receipts.

Outlay reductions are estimated for the Treasury Department, Exchange Stabilization Fund (\$13 million) and the Foreign Military Sales Program (\$100 million), net of receipts. No fiscal year 1984 outlays are shown for International Commodity Agreements, contributions to international buffer stocks. Outlays of \$20 million are estimated in fiscal year 1983 for these items.

Refugee and Entrant Assistance

Outlays for the Department of Health and Human Services, Social Security Administration, refugee and entrant assistance program will decrease by \$110 million in fiscal year 1984. The 1984 budget consolidates assistance to refugees and entrants not categorically eligible for Aid to Families with Dependent Children, Medicaid, and General Assistance into a per capita grant

for States. The reception and processing component of Cuban/Haitian entrant assistance has been transferred to the Department of Justice and is not reflected on our computer listings at this time. We will provide budgetary data for this program along with other program level data at a later date.

STATUS OF ORGANIZATIONS,
PROGRAMS, AND FUNCTIONS

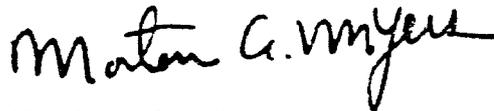
The International Communication agency was redesignated as the United States Information Agency on August 24, 1982, by Public Law 97-241, Title III, (33-22).

PROGRAMS REQUIRING
REAUTHORIZATION

A number of programs under the Committee's jurisdiction will require reauthorization for fiscal year 1983 or later. To facilitate identification and review of these programs, we have prepared a special listing of programs with expiring authorizations. The listing is arranged by agency and appropriation account (see appendix III).

We hope that the information we have provided will assist you in your analysis and reporting on the fiscal year 1984 budget.

Sincerely yours,



Morton A. Myers
Director

Enclosures - 4

cc: Mr. Robert Boyer

bc: Mr. Havens (OCG)
Mr. Myers (PAD)
Mr. Corazzini (PAD)
Mr. Hunter (PAD)
Mr. Jenney (PAD)
Ms. Dyess (PAD)
Ms. Condon (PAD)
Ms. Boals (PAD)
Ms. Frost (PAD)
Mr. Conahan (ID)
Mr. Finley (ID)
Index and Files
File 972915

LEGISLATIVE, AUTHORIZATION, PROGRAM AND
BUDGET INFORMATION SYSTEM

The Comptroller General is required by law (31 U.S.C. 1113) to conduct a continuing program to identify congressional needs for fiscal, budget, and program information. The law also requires that the Comptroller General and the Director of the Congressional Budget Office individually or jointly establish and maintain a file in order to meet these congressional needs. GAO has created the Legislative, Authorization, Program and Budget Information System (LAPIS) which currently includes authorization and budget information on all Federal agency programs.

Our approach over the past year has been to build on previous years' efforts and improve the overall information development and report processing. GAO has reviewed and refined program structures for all Federal agencies; identified authorizing committee and appropriation subcommittee jurisdictions for programs; added new data elements to enhance program and oversight information reporting; verified authorization and budget data; and improved ADP capabilities for storing, maintaining, and providing access to the data.

The LAPIS inventory not only supports our assistance to congressional authorizing committees on their March 15 views and estimates reports, but it is also used for generating other lists and supporting analytical work in a variety of areas. In addressing other congressional information needs, we have provided report listings by funding expiration dates to support work on reauthorizations; listings of legislation by public law, title, and section to support legislative analysis; and listings of specific agency programs to support oversight and program evaluation.

The inventory currently contains information on over 6,000 Federal programs, activities and projects. The following data elements are available for each program, activity or project listed in LAPIS:

- Administering agency and bureau, or independent commission,
- Budget function and subfunction,
- Citation of the law that authorizes the program, including the public law name and the relevant title and section of the U.S.Code,
- Name of program, activity, or item,
- Type of record (program, administrative, financial, supplemental, rescission),

- Appropriation account number, fund code, and transmittal type,
- House and Senate authorizing committee jurisdiction,
- House and Senate authorizing subcommittee jurisdiction for selected committees,
- House/Senate appropriation subcommittee jurisdiction,
- Amounts authorized, if specified, and/or narrative description of funding provisions,
- Funding expiration dates for programs,
- Related budget authority, outlays, obligations, and offsetting collections for the past, current, and budget years,
- Senate/House program policy areas,
- Special program areas, e.g., for use in identifying special Government-wide programs such as:
 - disaster assistance programs,
 - entitlement programs, and
 - research and development programs,
- Program description and objective statements,
- Impacted target groups, and
- GAO issue area and lead division codes.

The maintenance of LAPIS is an on-going process. Continued revisions to the system are necessitated due to reprogrammings, new legislation, changes in committee jurisdiction, new budget function classifications, and various other factors. We are continuing to expand, update and refine the program inventory to ensure its effectiveness in meeting our legislative mandate.